

Message Text

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FM AMEMBASSY DAKAR
TO SECSTATE WASHDC NIACT IMMEDIATE 3506

C O N F I D E N T I A L SECTION 1 OF 3 DAKAR 2392

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E.O. 11652: GDS
TAGS: PEPR,US, XY
SUBJECT: COUNTRY DATA SHEETS: SENEGAL

REF: STATE 78166

DATA PROVIDED BELOW RESPONDS TO REQUIREMENT SET FORTH REFTEL.
MISSION REGRETS THAT URGENT DEADLINE PRECLUDES SUBMISSION
OF AS POLISHED AND RESPONSIVE A DOCUMENT AS WE WOULD HAVE
LIKED.

I. THE COUNTRY: SENEGAL

A. ECONOMIC PROFILE

POPULATION: 5,100,000, 2.6 PERCENT ANNUAL GROWTH
RATE, 250,000 BIRTHS ANNUALLY.
INCOME: INCOME FIGURES UNRELIABLE. GROSS DOMESTIC PRODUCT
(GDP) PER CAPITA (CURRENT DOLLARS) AS FOLLOWS: 1972 - \$236,
1973 - \$264, 1974 - \$295, 1975 - \$338, 1976 - \$331,
1977 - \$345. AVERAGE RATE OF GROWTH, PER CAPITA
GDP, 1972-77 - 8 PERCENT. IN REAL TERMS, HOWEVER, GDP
PER CAPITA DECLINED DURING PERIOD DUE TO INFLATION WHICH
AVERAGED OVER 15 PERCENT ANNUALLY.

GROWTH RATE: RATE OF OVERALL REAL GROWTH IN GNP 1970-75-
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5.3 PERCENT PER YEAR. BETWEEN 1975 AND 1977 ECONOMY
STAGNATED DUE TO DEPRESSED MARKETS FOR SENEGAL'S TWO
MAJOR EXPORT COMMODITIES - GROUNDNUTS AND PHOSPHATES.
DROUGHT IN 1977 AND SUBSEQUENT POOR HARVEST POINTS TO
CONTRACTION IN ECONOMY IN 1978. BALANCE OF PAYMENTS
OUTLOOK POOR BECAUSE EXPORTS OF GROUNDNUT PRODUCTS WILL
BE DOWN SHARPLY IN 1978.

TRADE: MAJOR EXPORTS ARE GROUNDNUT PRODUCTS (PARTICULARLY PEANUT OIL), PHOSPHATES, AND FISH. EXPORTS TO US NEGLIGIBLE. IMPORTS FROM US AVERAGING \$35 MILLION ANNUALLY FOR PAST SEVERAL YEARS.

LITERACY RATE: 15 PERCENT
LIFE EXPECTANCY: 42 YEARS
PEOPLE PER DOCTOR: 12,000
NUTRITION: CALORIES INTAKE AS PERCENT OF REQUIREMENT: 90 PERCENT.

B. POLITICAL SITUATION:

FORM OF GOVERNMENT: PRESIDENT LEOPOLD SEDAR SENGHOR HAS BEEN SENEGAL'S HEAD OF STATE SINCE INDEPENDENCE. UNDER THE CONSTITUTION OF 1963 SENEGAL IS GOVERNED BY A CIVILIAN EXECUTIVE-PRESIDENTIAL SYSTEM. THE PRESIDENT IS ELECTED

BY UNIVERSAL ADULT SUFFRAGE TO A FIVE-YEAR TERM. HE APPOINTS THE CABINET AND PRIME MINISTER, WHO WOULD ASSUME THE RESPONSIBILITIES OF PRESIDENT IF A VACANCY AROSE BETWEEN ELECTIONS. A 100-SEAT UNICAMERAL LEGISLATURE IS ALSO ELECTED AT FIVE-YEAR INTERVALS, AND THE SUPREME COURT IS THE HIGHEST COURT IN SENEGAL'S INDEPENDENT JUDICIARY. THREE POLITICAL PARTIES ARE CURRENTLY AUTHORIZED AND PRESIDENT SENGHOR HAS ANNOUNCED HIS INTENTION TO RECOGNIZE A FOURTH PARTY.
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PARTICULAR PROBLEM: WITH PRESIDENT SENGHOR IN HIS SEVENTIES, THE QUESTION OF SUCCESSION WILL DETERMINE WHETHER SENEGAL IS ABLE TO MAINTAIN THE DOMESTIC POLITICAL STABILITY WHICH IT HAS ENJOYED SINCE ACHIEVING INDEPENDENCE IN 1960. PRESIDENT SENGHOR'S EFFORTS TO STRENGTHEN POLITICAL AND GOVERNMENTAL INSTITUTIONS, ESTABLISH A BROAD NATIONAL CONSENSUS ON LONG-TERM GOALS, ENCOURAGE EVOLUTION OF A MULTI-PARTY DEMOCRATIC SYSTEM, AND TRAIN A WELL-QUALIFIED TEAM OF GOVERNMENTAL LEADERS SHOULD HELP ENSURE A SMOOTH TRANSITION TO HIS SUCCESSOR. EXTERNALLY, THE LEADERS OF SENEGAL AND GUINEA WERE RECENTLY RECONCILED AFTER A PROLONGED PERIOD OF ANTAGONISM, AND SENEGAL HAS GOOD RELATIONS WITH ITS OTHER NEIGHBORS. THE PROBLEM OF EXTERNAL INTERVENTION IN AFRICA, PARTICULARLY ALONG THE LINES OF THE SOVIET-CUBAN ACTION IN ANGOLA, IS OF DEEP CONCERN TO SENEGAL, AND THE GUERRILLA WAR BEING WAGED BY THE POLISARIO FRONT POSES A POTENTIAL THREAT TO POLITICAL STABILITY ON SENEGAL'S NORTHERN BORDER WHICH COULD THREATEN SENEGALESE INTERESTS.

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C O N F I D E N T I A L SECTION 2 OF 3 DAKAR 2392

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C. HUMAND RIGHTS CONDITION:
SENEGAL HAS A FREELY-ELECTED, DEMOCRATIC GOVERNMENT AND
A GOOD HUMAN RIGHTS RECORD. IT FIRMLY SUPPORTS U.S. POLICY
INITIATIVES FOR MAJORITY RULE IN AFRICA AND WARMLY
ENDORSES U.S. HUMAN RIGHTS ACTIVISM IN GENERAL. SENEGAL'S
SUPREME COURT PRESIDENT, KEBA MBAYE, PROVIDED EXTREMELY
CONSTRUCTIVE LEADERSHIP FOR THE FEBRUARY 1978 34TH SESSION OF THE
UN HUMAN RIGHTS COMMISSION, WHICH HE CHAIRED. MULTIPARTY ELECTIONS
HELD IN FEBRUARY 1978 AT THE MUNICIPAL, LEGISLATIVE AND
PRESIDENTIAL LEVELS GAVE PRESIDENT SENGHOR A MANDATE FOR
A NEW FIVE YEAR TERM AND WON SEATS FOR 18 OPPOSITION
DEPUTIES IN THE 100-PERSON NATIONAL ASSEMBLY. THE
SENEGALESE SUPREME COURT REJECTED A PETITION BY THE
OPPOSITION PRESIDENTIAL CANDIDATE TO ANNUL THE PRESIDENTIAL
ELECTION RESULTS. THERE ARE NO REPORTS OF ARBITRARY
DEPRIVATIONS OF LIFE, CRUEL OR DEGRADING PUNISHMENT, OR
SEUVESTRATION OF POLITICAL PRISONERS. LEGAL SAFEGUARDS
EXIST AGAINST ARBITRARY INVASION OF THE HOME AND
ARBITRARY ARREST, AND THE RIGHT TO A FAIR, PUBLIC TRIAL
IS OBSERVED. THE GOVERNMENT IS COMMITTED TO BUILDING A
"SOCIALIST AND DEMOCRATIC" SOCIETY WHICH WILL PRESERVE
HUMANISTIC VALUES WHILE RAISING PER CAPITA INCOME,
PROMOTING EMPLOYMENT,HEEVELOPING MODERN AGRICULTURE AND
IMPROVING HEALTH CARE AND SHELTER CONDITIONS. THERE IS
FULL FREEDOM
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OF RELIGION AND SPEECH, AND THERE ARE NO
RESTRICTIONS ON PRESS FREEDOM, WITH NUMEROUS OPPOSITION

JOURNALS IN CIRCULATION. THERE IS MOVEMENT TOWARD TRADE UNION PLURALISM, FREEDOM OF MOVEMENT WITHIN SENEGAL IS UNRESTRICTED, AND THERE ARE NO CONTROLS ON FOREIGN TRAVEL OR EMIGRATION.

II. U.S. INTERESTS AND POLICIES

A. POLITICAL: PRESIDENT SENGHOR'S STATURE AS AN AFRICAN ELDER STATESMAN AND THE KEY POSITIONS HELD BY SENEGALESE IN IMPORTANT INTERNATIONAL ORGANIZATIONS GIVE SENEGAL A DEGREE OF INFLUENCE EXCEEDING THAT JUSTIFIED BY ITS ECONOMIC OR MILITARY STRENGTH, AND IT IS ACCORDINGLY IN THE U.S. INTEREST TO SEEK SENEGALESE SUPPORT FOR AMERICAN INITIATIVES ON SUCH ISSUES AS SOUTHERN AFRICA, HUMAN RIGHTS, AND THE MIDDLE EAST, AND TO ENCOURAGE SENEGAL'S CHARACTERISTICALLY MODERATING AND CONSTRUCTIVE INFLUENCE ON AFRICAN, NON-ALIGNED AND UNITED NATIONS FORA WHERE THESE MATTERS ARE CONSIDERED. SENEGAL'S SUPPORT FOR MAJORITY RULE IN SOUTHERN AFRICA, FOR UNIVERSALITY WITHIN THE UNITED NATIONS FRAMEWORK, FOR MEASURES TO DETER EXTERNAL INTERVENTION IN AFRICA, AND FOR HUMAN RIGHTS ARE EXAMPLES OF SENEGALESE POSITIONS WHICH COMPLEMENT IMPORTANT THEMES IN AMERICAN FOREIGN POLICY AND WHICH THE UNITED STATES SEEKS TO ENCOURAGE AND STRENGTHEN.

B. SECURITY: THE U.S. HAS A BASIC INTEREST IN CONTINUED MILITARY AND CIVIL ACCESS TO DAKAR'S EXCELLENT COMMUNICATION AND TRANSPORTATION FACILITIES, WHICH ARE STRATEGICALLY LOCATED AT THE HUB OF ROUTES BETWEEN NORTH AMERICA AND AFRICA AND BETWEEN LATIN AMERICA AND EUROPE. IT IS ALSO IN THE U.S. INTEREST TO PROVIDE APPROPRIATE, CONFIDENTIAL

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LIMITED SUPPORT TO ENABLE SENEGAL TO MAINTAIN ITS ROLE AS
D
A MODERATE, DEMOCRATIC STATE IN A WEST AFRICAN SUB-REGION WHERE MANY OF SENEGAL'S NEIGHBORS LOOK TO SOVIET AND CUBAN SUPPORT AND MAURITANIA TO THE NORTH IS BELEAGUERED BY THE POLISARIO FRONT'S GUERRILLA TACTICS.

C. ECONOMIC:
THE FOLLOWING ARE PRIORITIES IN OUR ECONOMIC/COMMERCIAL RELATIONSHIP WITH SENEGAL:
-- SEEK TO ELIMINATE REVERSE TRADE PREFERENCES AND OTHER DISCRIMINATORY TRADE BARRIERS TO U.S. PRODUCTS.
-- SEEK OPPORTUNITIES FOR U.S. INVESTORS IN AGRO-INDUSTRY, IN BASIC MANUFACTURING, AND IN TOURISM.
-- SUPPORT MAINTAINING AND UPGRADING OF U.S. CARRIER SERVICE TO DAKAR.
AFTER FRANCE, THE US IS SENEGAL'S SECOND LARGEST SUPPLIER,

WITH ABOUT SIX PERCENT OF THE MARKET. US INVESTMENT AMOUNTS TO SOME \$8 MILLION, MOSTLY IN MINING AND PETROLEUM REFINING.

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C O N F I D E N T I A L SECTION 3 OF 3 DAKAR 2392

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III. FOREIGN ASSISTANCE PROGRAM

A. U.S. BILATERAL (\$000)	1977	1978	1979
DEVELOPMENT	8,650	8,506	10,736
PL 480 I	7,000	7,000	
PL 480 II	2,988	5,941	5,816
TOTAL	11,638	21,447	23,552

IV. OBJECTIVES OF U.S. ASSISTANCE

A. DEVELOPMENT AID

1.-- INCREASED FOOD SUPPLIES AND IMPROVED QUALITY OF LIFE IN THE RURAL AREAS THROUGH AN EFFECTIVE AID PROGRAM.

(A.)-- ENSURE EARLY ASSESSMENT OF EMERGENCY FOOD NEEDS AND PROMPT RESPONSE UNDER PL 480 PROGRAM IN COORDINATION WITH OTHER WESTERN DONORS.

(B.)-- INCREASE NATIONAL FOOD PRODUCTION AND IMPROVE ECOLOGICAL CONDITIONS THROUGH AID PROJECTS IN CEREALS PRODUCTION AND STORAGE, IMPROVED CULTIVATION METHODS, IRRIGATION, PEST CONTROL, LIVESTOCK DEVELOPMENT AND RANGE MANAGEMENT, NATURAL RESOURCE MANAGEMENT, REVEGETATION AND REFORESTATION.

(C.)-- IMPROVE THE QUALITY OF LIFE THROUGH HEALTH PROGRAMS FOR THE RURAL POOR AND PROGRAMS FOR THE PARTICIPATION OF WOMEN IN RURAL DEVELOPMENT. ENCOURAGE THE GOVERNMENT OF SENEGAL TO ADOPT AND IMPLEMENT A POLICY FAVORABLE

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TO POPULATION PLANNING.

2.-- A MULTI-DONOR APPROACH TO REGIONAL ECONOMIC DEVELOPMENT AND SENEGALESE PARTICIPATION IN REGIONAL ECONOMIC ORGANIZATIONS.

(A.)-- EMPHASIZE MULTI-DONOR APPROACHES TO REGIONAL ECONOMIC DEVELOPMENT THROUGH CLUB DU SAHEL, CILSS, AND OMVS.

TOTAL OVER PAST 15 YEARS: \$62.2 MILLION WHICH INCLUDES \$3.2 MILLION OF TITLE I AND \$28.6 MILLION OF TITLE I).

EXAMPLES OF SUCCESSFUL PROJECTS:

1. RECOVERY AND REHABILITATION PROGRAM - \$2,026,000
 - A. PUMP EQUIPMENT AT LIVESTOCK WATERING SITES;
 - B. RANGE REHABILITATION AND PROTECTION;
 - C. STRENGTHENING MULTI-PURPOSE DEVELOPMENT TEAMS;
 - D. IRRIGATED AGRICULTURAL PRODUCTION;
 - E. RURAL HEALTH OUTREACH;
 - F. AGRICULTURAL COOPERATIVES;
 - G. WELL REHABILITATION IN THE FLEUVE;
 2. CEREALS PRODUCTION PROJECT - \$3,740,000
 3. SENEGAL RANGE AND LIVESTOCK DEVELOPMENT - \$2,625,000
 4. SAHEL CROP PROTECTION PROJECT - 1
6,700,000
 5. ACCELERATED IMPACT PROGRAM AND WOMEN IN DEVELOPMENT - \$618,000
 - A. AGRICULTURAL DIVERSIFICATION AND YOUTH COOPERATIVES - BANANA PLANTATIONS;
 - B. WOMEN'S GARDEN COOPERATIVES;
 - C. GOUDOMP YOUTH FISHING COOPERATIVE;
 - D. INTEGRATED SERVICE FOR YOUTH JOB DEVELOPMENT-YMCA.
 6. WEST AFRICAN REGIONAL POULTRY PROJECT
 7. MANPOWER DEVELOPMENT
- FOR PROJECT DETAILS SEE SCHOONOVER/WITHERS (AFR/DR) MEMO,
SUBJECT: AID PROGRAM IMPACT REPORT, DATED FEBRUARY 11,
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1978 IN REPLY TO STATE 10819.

B. PL 480 CURRENT OBJECTIVES

PL 480 TITLE I.

(A) 1. INCREASE FINANCIAL SUPPORT FOR FOOD PRODUCTION PROGRAMS IN CASAMANCE AND SENEGAL RIVER VALLEY WITH TARGETS TO BECOME SELF-SUFFICIENT IN RICE AND TO INCREASE CORN PRODUCTION.

2. EXPAND AGRICULTURAL EDUCATION PROGRAMS IN AGRICULTURAL DEVELOPMENT AND EXTENSION AGENCIES IN FLEUVE AND CASAMANCE AREAS.

3. IMPROVE AND EXPAND GRAIN HANDLING, STORAGE
AND MARKETING FACILITIES.

4. IMPROVE LINKAGES BETWEEN RESEARCH PROGRAMS
AND EXTENSION SERVICES WITH PARTICULAR EMPHASIS ON MODERN
TECHNIQUES TO INCREASE FOOD PRODUCTION.

PL 480 TITLE II

(A) MATERNAL CHILD HEALTH PROGRAM

1. PROVIDE CRITICAL NUTRIENTS TO INFANTS ZERO TO
FIVE YEARS AND TO PREGNANT LACTATING MOTHERS
BECAUSE MAXIMUM NUTRIENT IMPACT IS ACHIEVED WHEN FOOD
INVESTMENTS ARE MADE TO THIS PARTICULAR GROUP.

2. ALONG WITH FOOD, PROVIDE MOTHERS WITH
EDUCATION TO COMBAT MALNUTRITION AND INFECTION, AND
EDUCATION IN FAMILY PLANNING TO STRENGTHEN THE NEW BORN,
REDUCE INFANT MORTALITY, AND LIMIT FAMILY SIZE.

3. STRENGTHEN SENEGAL RURAL HEALTH INSTITUTIONS BY
THE ABOVE FOOD AND EDUCATION PROGRAMS LOOKING TO THE DAY
WHEN THEY CAN CARRY ON WITHOUT EXTERNAL FOOD AID.

(B) FOOD FOR WORK.

1. PROVIDE FOOD AS A WAGE TO COMPLETE AGRICULTURAL
PROJECTS DESIGNED TO GROW FOOD FOR HUMAN CONSUMPTION IN
SENEGAL.

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